

Report to: **Cabinet**  
Date: **7 July 2009**  
By: **Director of Adult Social Care**  
Title of Report: **Day Services for Older People in Hastings**  
Purpose of Report: **To seek Cabinet's approval for the consolidation and development of Day Services for Older People in the Hastings Area**

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## **RECOMMENDATIONS**

**The Cabinet is recommended to:**

- 1. agree to close the Isabel Blackman Centre, Hastings and move the services to the Moreton Centre, St Leonards on Sea;**
  - 2. agree to develop the Isabel Blackman Centre site as a Community Hub, in partnership with the voluntary, community and independent sectors;**
  - 3. agree to the transfer of the combined services from the Moreton Centre to the Isabel Blackman Centre when the community hub has been developed.**
  - 4. agree to receive a further report detailing the potential future uses for the Moreton Centre site when the combined services have transferred to the Isabel Blackman Centre community hub**
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### **1. Financial Appraisal**

1.1 Appendix 1 shows the 2009/10 net budget for the Isabel Blackman Centre is £315,600 and the Moreton Centre £422,000, a total of £737,600; whilst the costs of running these services and developing the enhanced service at the Moreton Centre will require a net budget of £960,300, including the estimated costs of redundancies of £339,600, an overall additional budget requirement of £222,700. In 2010/11, it is estimated that an ongoing saving of £280,400 will be released for reinvestment into services.

1.2 The requirement for capital investment to develop the Isabel Blackman Centre will be addressed as part of the revision of the capital programme during the latter half of the financial year.

### **2. Background**

2.1. As part of the Adult Social Care Review of Directly Provided Services, on 6 May 2008, Cabinet agreed to maintain the current service at the Moreton Centre for the next 18 months and explore further options for the future of the Isabel Blackman Centre including the development of the Centre as a flexible community resource by an independent or voluntary sector organisation.

2.2. The work on developing the Isabel Blackman Centre has been included in the programme of recommissioning work for day opportunities for older people that was reported to the Lead Member for Adult Social Care on 25 November 2008.

2.3. At its meeting on 6 May 2008, Cabinet also agreed to receive a further report in October 2009, on the future of the Moreton Centre site after April 2010, when St. Michael's Hospice vacate the sixteen bed residential unit.

2.4. By April 2011, in response to one of the key principles of the Putting People First concordat, the County Council will give all service users the option of utilising Personal Budgets to shape and commission their own services. It is anticipated that this will result in a reduction in demand for traditional day services and emphasises the need to use our current day services to best effect whilst developing new services to meet individuals' changing expectations.

### **3. Supporting Information**

3.1. Both Day Centres are located less than two miles apart in the Hastings and St. Leonard's area of the County and offer the same services to the same communities. This is evidenced by the following :

- Service User Catchment Areas (See maps at Appendix 2)
- Size and nature of service (See service profiles at Appendix 3)
- Service User Age and Needs Profile (See user profiles at Appendix 3)

3.2. This degree of similarity means that, with the additional capacity that can be offered by enhancing the staffing levels at the Moreton Centre, both services can be combined without detriment to the quality of service provision and release the revenue funding identified in paragraph 1.1.

3.3. This consolidation would also enable the Department to commission the management and development of the Isabel Blackman Centre, by the voluntary, community or independent sectors, as a community hub offering resources such as a community café, wellbeing groups, a first stop shop where people have access to advice on community services, advocacy, pensions, health promotion, etc., in addition to a smaller day service as an integral part of the new development.

3.4. The commissioning of the combined day service from the Isabel Blackman Centre community hub will be a core element of the new activities at the centre and important in providing a viable financial footing from which the hub can develop. This commissioning work will remove the need for any ongoing day services at the Moreton Centre.

3.5. The Moreton Centre also has a residential unit of sixteen beds which are temporarily occupied by St. Michael's Hospice, while their main accommodation is being extensively refurbished. It is anticipated that the Hospice will return to their permanent accommodation by April 2010. Units of less than thirty beds are not considered economically viable because of the high unit costs which, when combined with the ready availability of affordable private sector beds in the locality, means that there is no economical use for the residential unit in its current format and therefore consideration will need to be given to the potential future use of the site when the combined services transfer to the Isabel Blackman Centre community hub.

3.6. Any additional capacity requirements in excess of the Moreton Centre will be met by transferring outlying users to services in Rye and the Charter Centre, Bexhill both of which have capacity to meet the increased demand, in addition to offering individuals the opportunity of a personal budget to exercise greater choice over how their needs are met.

### **4. Conclusion and Reason for Recommendation**

4.1. The Moreton Centre, with enhancements, has the capacity to accommodate the combined number of service users from both Day Centres. In addition to maintaining the existing service provision whilst improving efficiencies and reducing unit costs, this proposal will provide the necessary space to negotiate with the voluntary, community and independent sectors and develop the existing Isabel Blackman Centre into a modern community hub that will not only meet the needs of existing service users, but will also provide enhanced opportunities to the broader community.

**KEITH HINKLEY**

**Director of Adult Social Care**

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Lead Members: Councillors Glazier and Bentley

Local Members : Councillors Birch and Waite

**BACKGROUND PAPERS:**

Cabinet 6<sup>th</sup> May 2008 : Review of ASC DPS – Isabel Blackman Centre

Cabinet 6<sup>th</sup> May 2008 : Review of ASC DPS – Moreton Centre

Lead Member 25<sup>th</sup> November 2008 : Day Opportunities for Older People

**FINANCIAL APPRAISAL  
ISABEL BLACKMAN & MORTON CENTRES**

**SUMMARY OF ESTIMATED COSTS**

	<b>2008/09 ACTUAL £</b>	<b>2009/10 ESTIMATE £</b>	<b>2010/11 ESTIMATE £</b>
<u>Net budget</u>			
Isabel Blackman Centre	339,000	315,600	315,600
Moreton Centre	341,500	422,000	422,000
	<b>680,500</b>	<b>737,600</b>	<b>737,600</b>
Enhanced Moreton Centre	-	960,300	457,200
<b>Additional cost/(saving)</b>	-	<b>222,700</b>	<b>(280,400)</b>

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**UNIT COSTS**

	<b>2008/09 ACTUAL £</b>	<b>2009/10 ESTIMATE £</b>	<b>2010/11 ESTIMATE £</b>
<u>Gross unit cost per day:</u>			
Isabel Blackman Centre	£84.61	-	-
Moreton Centre	£64.39	-	-
Enhanced Moreton Centre	-	£60.36	£51.95

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**NOTES:**

\*\* 2009/10 estimate assumes redundancy/pension costs of £339,600 based on previous experience

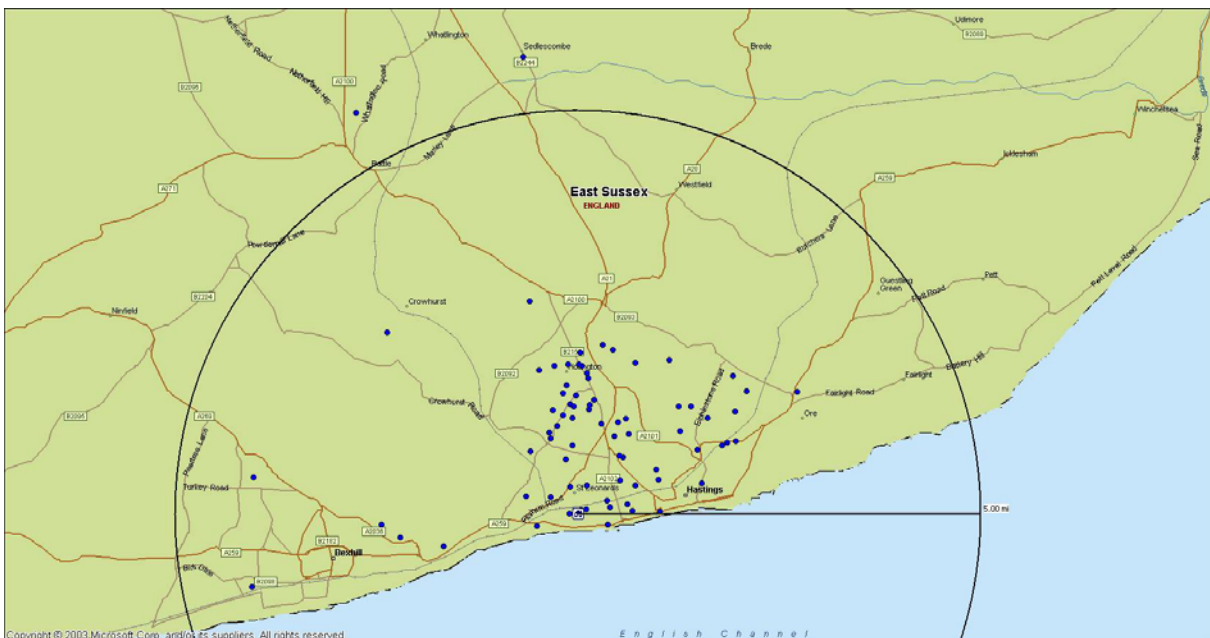
\*\*\* 2009/10 estimated unit cost excludes redundancy/pension costs

Original Location of service users admitted to the Isabel Blackman and Moreton day services

**Isabel Blackman Centre**



**Moreton Centre**



**Day Centre Profiles**

	<b>Current Isabel Blackman Centre</b>	<b>Current Moreton Centre</b>	<b>Proposed Combined Service</b>
Number of Places per day (Mon – Fri)	25	25	40
Number of Places per day (Sat - Sun)	18	20	30
a) Total number of places available per week	161	165	260
b) Total number of places used per week	119	162	281
Available capacity (a – b)	42	3	-21*
Number of service users attending per week	63	84	-
New referrals in the past 6 months	14	42	n/a

\* This equates to three Day Centre Places which will be met by transferring service users to services in Rye and the Charter Centre, Bexhill when this is their nearest service, both of which have capacity to meet the increased demand.

**Service User Profiles**

	<b>Isabel Blackman Centre</b>	<b>Moreton Centre</b>
Average Age	85	84
Age breakdown :		
- Under 65 years	0	3
- 66 - 80 years	15	33
- 81 -85 years	17	16
- 86 – 90 years	19	17
- Over 90 years	12	15
Days attending :		
- 1 day per week	24	34
- 2 days per week	22	34
- 3 days per week	17	13
- 4 days per week	0	0
- 5 days per week	0	1
- 6 days per week	0	0
- 7 days per week	0	2
Main reason for attending	Social inclusion (risk of isolation) and long term physical conditions	Social inclusion (risk of isolation) and Carer's respite